Single Audit Reports for the Year Ended December 31, 2019



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## Bonadio & Co., LLP Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

August 26, 2020

To the Honorable County Executive and Members of the County Legislature County of Chautaugua, New York

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Chautauqua, New York (the County), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated August 26, 2020. Our report includes a reference to other auditors who audited the financial statements of Chautauqua County Industrial Development Agency (CCIDA), Chautaugua Tobacco Asset Securitization Corporation (CTASC) and the Chautaugua County Land Bank Corporation (CCLBC), as described in our report on the County's financial statements. This report does not include the results of the auditor's testing of internal controls over financial reporting or compliance and other matters that are reported on separately by those auditors.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing on internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, the communication is not suitable for any other purpose.

## Bonadio & Co., LLP Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE AND REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY UNIFORM GUIDANCE

August 26, 2020

To the Board of Legislature of the County of Chautauqua, New York

## **Report on Compliance for Each Major Federal Program**

We have audited the County of Chautauqua, New York's (the County) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2019. The County's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

## Management's Responsibility

Management is responsible for compliance with federal statues, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirement, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the County's compliance.

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### Opinion on Each of the Major Federal Programs

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have direct and material effect on its major federal program for the year ended December 31, 2019.

### **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

## Report on Schedule of Expenditures of Federal Awards Required by Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated August 26, 2020, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Federal Grantor/Program Title	Federal CFDA <u>Number</u>	Pass-Through Entity Identifying Number	Federal Expenditures	Expenditures to <u>Subrecipients</u>
U.S. Department of Agriculture:				
Schools and Roads - Grants to Counties	10.666	N/A	\$ 254	\$ -
Passed through NYS Department of Education  Child Nutrition Cluster				
Special Milk Program for Children	10.556	N/A	553	-
Passed Through NYS Department of Health Child and Adult Care Food Program	10.558	CACFP	34,142	34,142
Passed through NYS Department of Social Services  SNAP Cluster				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	SHINE	138,386	
Total U.S. Department of Agriculture			173,335	34,142
U.S. Department of Housing and Urban Development:				
Lead-Based Pain Hazard Control in Privately-Owned Housing	14.900	NYLHB-0602-15	354,782	354,782
Passed through NYS Housing Agencies	44404	255 421	44.600	
Multifamily Housing Service Coordinators	14.191	RES ADV	14,689	
Total U.S. Department of Housing and Urban Development			369,471	354,782
U.S. Department of Justice:				
State Criminal Alien Assistance Program Bulletproof Vest Partnership Program	16.606 16.607	N/A N/A	4,056 124	-
Passed through NYS Office of Victim Services Crime Victim Assistance/Discretionary Grants	16.582	C-100074	142,174	-
Passed through NYS Division of Criminal Justice Services -				
Violence Against Women Formula Grants	16.588	C-652051	61,374	
Total U.S. Department of Justice			207,728	

Federal Grantor/Program Title	Federal CFDA <u>Number</u>	Pass-Through Entity Identifying Number	Federal Expenditures	Expenditures to <u>Subrecipients</u>
U.S. Department of Labor:				
Passed through Senior Services America Inc.				
Senior Community Service Employment Program	17.235	SSAI	200,707	
Total U.S. Department of Labor			200,707	
U.S. Department of Transportation:				
Airport Improvement Program	20.106	3-36-0022-53-17	9,894	-
Airport Improvement Program	20.106	3-36-0022-55-17	37,445	-
Airport Improvement Program	20.106	3-36-0048-46-17	4,885	-
Airport Improvement Program	20.106	3-36-0048-47-17	5,837	-
Airport Improvement Program	20.106	3-36-0048-48-18	109,707	-
Airport Improvement Program	20.106	3-36-0048-49-18	50,018	-
Airport Improvement Program	20.106	3-36-0048-50-19	1,350	-
Airport Improvement Program	20.106	3-36-0048-51-19	22,500	-
Airport Improvement Program	20.106	3-36-0048-52-19	4,249	
Total Airport Improvement Program			245,885	-
Passed through the NYS Department of Transportation				
Formula Grants for Rural Areas	20.509	C-004107	4,888	-
Formula Grants for Rural Areas	20.509	C-004063	381,500	-
Formula Grants for Rural Areas	20.509	C-004063	35,000	-
Formula Grants for Rural Areas	20.509	C-004063	52,151	-
Total passed through the NYS Department of Transportation	n		473,539	-
Highway Planning and Construction Cluster				
Highway Planning and Construction Projects	20.205	D-033857	118,191	-
Highway Planning and Construction Projects	20.205	D-036394	544,000	-
Highway Planning and Construction Projects	20.205	D-035979	13,835	-
Highway Planning and Construction Projects	20.205	D-036425	490	-
Highway Planning and Construction Projects	20.205	D-035610	21,530	-
Highway Planning and Construction Projects	20.205	D-035636	43,746	-
Highway Planning and Construction Projects	20.205	D-035000	2,082,168	-
Highway Planning and Construction Projects	20.205	D-034886	174,032	-
Highway Planning and Construction Projects	20.205	D-035753	434,808	-
Total Highway Planning and Construction Cluster			3,432,800	
Passed through the NYS Division of Homeland Security				
Interagency Hazardous Materials Public Sector Training and				
Planning Grants	20.703	C-969585	15,516	
Total NYS Department of Transportation			4,167,740	

Federal Grantor/Program Title	Federal CFDA <u>Number</u>	Pass-Through Entity Identifying Number	Federal Expenditures	Expenditures to <u>Subrecipients</u>
U.S. Department of Health and Human Services:				
Passed through Department of Education - Office of Special Education				
Special Education-Grants for Infants and Families	84.181	C-027469	33,147	-
Passed through NYS Department of Health				
Beach Monitoring and Notification Program Implementation				
Grants	66.472	C-029637	9,305	-
Family Planning - Services	93.217	C-027015 (63.00%)	30,371	-
Immunization Cooperative Agreements	93.268	C-028281	642	-
Medical Assistance Program	93.778	C-028959	106,438	-
Medical Assistance Program	93.778	N/A	1,866,602	<u> </u>
Total Medical Assistance Program			1,973,040	-
Maternal and Child Health Services Block Grant to the States	93.994	C-027015 (37.00%)	17,837	-
Maternal and Child Health Services Block Grant to the States	93.994	C-030882	21,466	-
Maternal and Child Health Services Block Grant to the States	93.994	C-029706	24,783	
Total Maternal and Child Health Services Block Grant to the States			64,086	-
Passed through NYS Office of Temporary and Disability Assistance				
Temporary Assistance for Needy Families	93.558	N/A	11,510,173	-
Child Support Enforcement	93.563	N/A	1,224,788	-
Low-Income Home Energy Assistance	93.568	N/A	6,462,080	-
State Administrative Matching Grants for the Supplemental				
Nutrition Assistance Program	10.561	N/A	1,691,546	-
Passed through NYS Office of Children and Family Services				
Promoting Safe and Stable Families	93.556	N/A	16,039	-
Child Care and Development Fund Cluster				
Child Care and Development Block Grant	93.575	N/A	3,029,931	
Total Child Care and Development Fund Cluster			3,029,931	-
Child Welfare Services Program	93.645	N/A	70,062	-
Foster Care, Title IV-E	93.658	N/A	1,977,233	-
Adoption Assistance	93.659	N/A	953,440	-
Social Services Block Grant	93.667	N/A	722,755	-
Child Abuse and Neglect State Grants	93.669	N/A	1,711	-
Chafee Foster Care Independence Program	93.674	N/A	51,271	-

Federal Grantor/Program Title	Federal CFDA <u>Number</u>	Pass-Through Entity Identifying Number	Federal Expenditures	Expenditures to <u>Subrecipients</u>
Passed through NYS Office of the Aging				
Aging Cluster				
Special Programs for the Aging - Title III, Part B - Grants for				
Supportive Services and Senior Centers	93.044	III-B	217,234	-
Special Programs for the Aging - Title III, Part C- Nutrition				
Services	93.045	III-C	384,165	384,165
Nutrition Services Incentive Program	93.053	NSIP	163,601	163,601
Total Aging Cluster			765,000	547,766
Special Programs for the Aging, Title III, Part D - Disease				
Prevention and Health Promotion Services	93.043	III-D	10,992	-
National Family Caregiver Support - Title III, Part E	93.052	III-E	78,184	78,184
Medical Assistance Enrollment Assistance Program	93.071	MIPPA / ADRC	15,170	-
Special Programs for the Aging, Title IV, and Title II,				
Discretionary Projects	93.048	N/A	66,308	-
Centers for Medicare and Medicaid Services (CMS) Research,	02 770	HIICAD	22 904	
Demonstrations and Evaluations	93.779	HIICAP	33,894	<u>-</u>
Passed through NYS Office of Mental Hygiene				
Medical Assistance Program	93.778	N/A	196,479	-
	33.773	,		
Passed through NYS Office of Alcoholism and Substance Abuse				
Services				
Block Grants for Prevention and Treatment of Substance				
Abuse	93.959	N/A	249,541	249,541
Passed through Health Research Inc.				
Hospital Preparedness Program (HPPP) and Public Health				
Emergency Preparedness (PHEP) Aligned Cooperative				
Agreements	93.074	HRI 1587-12	108,806	-
Hospital Preparedness Program (HPPP) and Public Health				
Emergency Preparedness (PHEP) Aligned Cooperative	00.074	1101 4507 40	22.552	
Agreements	93.074	HRI 1587-13	38,669	
Total Hospital Preparedness Program (HPPP) and Public				
Health Emergency Preparedness (PHEP) Aligned			447.475	
Cooperative Agreements			147,475	-
Injury Prevention and Control Research and State and	02 126	UDI 6149 01	15 222	
Community Based Programs	93.136	HRI 6148-01	15,322	-
Passed through HRSA				
Telehealth Programs	93.211	G25RH32419	200,000	-
Telehealth Programs	93.211	GA1RH33495	22,491	
Total passed through HRSA			222,491	

Federal Grantor/Program Title	Federal CFDA <u>Number</u>	Pass-Through Entity Identifying Number	Federal Expenditures	Expenditures to <u>Subrecipients</u>
Passed through SAMHSA				
Comprehensive Community Mental Health Service for				
Children with Serious Emotional Disturbances (SED)	93.104	5U79SM062460	636,944	-
Substance Abuse and Mental Health Services Projects of				
Regional and National Significance	93.243	1H79SM082275	70,439	
Total U.S. Department of Health and Human Services			32,329,859	875,491
U.S. Department of Homeland Security:				
Passed Through NYS Division of Homeland Security and				
Emergency Services				
Emergency Management Performance Grants	97.042	C-969585	38,493	-
Emergency Management Performance Grants	97.042	C-835695	15,904	-
Homeland Security Grant Program	97.067	C-969560	93,666	-
Homeland Security Grant Program	97.067	C-969570	70,271	-
Homeland Security Grant Program	97.067	C-969580	17,613	-
Homeland Security Grant Program	97.067	C-182469	3,080	-
Homeland Security Grant Program	97.067	C-835679	21,625	-
Homeland Security Grant Program	97.067	C-835689	92,707	-
Passed through NYS Office of Homeland Security				
Homeland Security Grant Program	97.067	C-198630	5,825	_
Homeland Security Grant Program	97.067	C-198791	531,917	_
Homeland Security Grant Program	97.067	C-198172	222,174	<u>-</u>
Homeland Security Grant Program	97.067	T-969572	15,034	_
Homeland Security Grant Program	97.067	T-969582	248	_
Homeland Security Grant Program	97.067	C-174761	77,802	_
Homeland Security Grant Program	97.067	C-182470	22,069	_
Homeland Security Grant Program	97.067	T-835669	2,763	_
Homeland Security Grant Program	97.067	T-182479	6,616	-
Homeland Security Grant Program	97.067	C-192469	2,515	-
Homeland Security Grant Program	97.067	C-192479	17,795	-
Homeland Security Grant Program	97.067	C-182489	5,444	-
Homeland Security Grant Program	97.067	T-180135	3,457	
Total U.S. Department of Homeland Security			1,267,018	
Total Expenditures of Federal Awards			\$ 38,715,858	\$ 1,264,415

Notes to the Schedule of Expenditures of Federal Awards December 31, 2019

#### 1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the County of Chautauqua, New York (the County) under programs of the federal government for the year ended December 31, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative requirements, Cost Principles, and Audit requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, the respective changes in financial position, or, where applicable, cash flows of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County.

#### 2. BASIS OF ACCOUNTING

The schedule of expenditures of federal awards is presented in conformity with accounting principles generally accepted in the United States of America and the amounts presented are derived from the County's general ledger. For programs with funding ceilings and caps, federal expenditures are only recorded and presented in the schedule of expenditures of federal awards up to such amounts.

#### 3. PASS THROUGH PROGRAMS

Where the County receives funds from a government entity other than the federal government (pass-through), the funds are accumulated based upon the Catalog of Federal Domestic Assistance (CFDA) number advised by the pass-through grantor.

Identifying numbers, other than the CFDA numbers, which may be assigned by pass-through grantors are not maintained in the County's financial management system. The County has identified certain pass-through identifying numbers and included them in the schedule of expenditures of federal awards, as available.

#### 4. NONMONETARY FEDERAL PROGRAMS

The County is the recipient of federal financial programs that do not result in cash receipts or disbursements to the County, termed "nonmonetary programs."

New York State pays benefits directly to vendors, primarily utility companies, on behalf of eligible persons participating in the Low-Income Home Energy Assistance Program (CFDA Number 93.568). Included in the amount presented on the schedule of expenditures of federal awards is \$5,973,669 in direct payments to vendors.

Notes to the Schedule of Expenditures of Federal Awards December 31, 2019

## 5. INDIRECT COSTS

Indirect costs are included in the reported expenditures to the extent such costs are included in the federal financial reports used as the source for the data presented.

The County has not elected to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

## 6. MATCHING COSTS

Matching costs, i.e., the County's share of certain program costs, are not included in the schedule of expenditures of federal awards.

# Schedule of Findings and Questioned Costs December 31, 2019

## A. Summary of Auditor's Results

Financial Statements  Type of auditor's report issued o prepared in accordance with GA	n whether the financial statements were AP	Unmodi	fied
Internal control over financial re	porting:		
Material weakness(es) identi	fied?	Yes	XNo
Significant deficiencies identi weaknesses?	fied not considered to be material	Yes	XNone reported
Noncompliance material to finar	ncial statements noted?	Yes	XNo
Federal Awards			
Internal control over major prog	rams:		
Material weakness(es) identi	fied?	Yes	XNo
Significant deficiencies identi weaknesses?	fied not considered to be material	Yes	XNone reported
Type of auditor's report issued o	n compliance for major programs	Unmodifie federal pro	d opinion for the majo ogram
Any audit findings disclosed that accordance with Uniform Guidar	· · · · · · · · · · · · · · · · · · ·	Yes	XNo
Identification of major progra	nm:		
<u>CFDA</u>	Name of Federal Program		
93.558	Temporary Assistance for Needy Famil	ies	
Dollar threshold used to distingu A and Type B programs:	**	61,476	
Auditee qualified as low-risk aud	itee?	X Yes	Nο

## Schedule of Findings and Questioned Costs December 31, 2019

## B. Findings - Financial Statement Audit

None.

## C. Findings And Questioned Costs - Major Federal Award Programs Audit

None.

### D. Summary Schedule of Prior Audit Findings

### Finding 2018-001 - Record Retention of Adoption Assistance CFDA #93.659

Condition and Context - During single audit testing, it was noted that the County's Adoption Assistance case files did not include information to support the eligibility of individuals to participate in this program.

Recommendation - It is recommended that the County work with the necessary agencies to obtain replacement documentation for the incomplete files.

*Current Status* - The corrective action plan is still in progress as Management was set up to begin working on this finding, but the COVID pandemic caused the delay. Management fully intends to take care of this finding.